

Message Text

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73

ACTION ARA-10

INFO OCT-01 ISO-00 FEA-01 ACDA-05 AGR-05 AID-05 CEA-01

CEQ-01 CG-00 CIAE-00 CIEP-01 OFA-01 COME-00 DLOS-04

DODE-00 DOTE-00 EB-07 EPA-01 ERDA-05 FMC-01 TRSE-00

H-02 INR-07 INT-05 IO-10 JUSE-00 L-03 NSAE-00 NSC-05

NSF-01 OES-03 OMB-01 PA-01 PM-03 PRS-01 SP-02 SS-15

USIA-06 /114 W

----- 122477

P R 072354Z AUG 75

FM AMEMBASSY QUITO

TO SECSTATE WASHDC PRIORITY 6647

INFO AMEMBASSY BOGOTA

AMEMBASSY GUATEMALA

AMEMBASSY LIMA

AMEMBASSY MANAGUA

AMEMBASSY MEXICO

AMEMBASSY PANAMA

AMEMBASSY SAN JOSE

AMEMBASSY SAN SALVADOR

AMEMBASSY SANTIAGO

AMEMBASSY TEGUCIGALPA

AMCONSUL GUAYAQUIL

C O N F I D E N T I A L QUITO 5783

E.O. 11652: GDS

TAGS: PLOS PFOR EFIS EC US

SUBJECT: EASTERN PACIFIC TUNA INITIATIVE

REF: A) QUITO 5694 B) STATE 182195 C) STATE 182196

D) STATE 182197

1. SUMMARY: AMBASSADOR BREWSTER AND EMBASSY OFFICERS MET
WITH FOREIGN MINISTRY OFFICIALS RAFAEL GARCIA VELASCO AND
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JOSE AYALA LASSO ON AUGUST 7. MATTER OF THE EASTERN PACIFIC

TUNA INITIATIVE WAS RAISED. THE GOE WILL PROVIDE AN OFFICIAL RESPONSE NEXT WEEK, BUT TENTATIVE GOE POSITIONS WERE PUT FORWARD.. THE GOE IS WILLING TO ATTEND INFORMAL TALKS, PROVIDING THAT DISCUSSION IS ON THE BASIS OF ARTICLE 53 (ALTHOUGH ALLOWING FOR POSSIBILITY OF EXPANSION OF DISCUSSION INTO OTHER TOPICS). THE GOE PREFERS THAT INVITATIONS BE EXTENDED TO PERSONS RATHER THAN GOVERNMENTS; AND IS UNDECIDED AS TO WHETHER A CHAIRMAN SHOULD BE NAMED PRIOR TO THE MEETING. A VISIT OF AMBASSADORS MOORE AND CLINGAN, THOUGH NOT REQUESTED BY THE GOE, WOULD BE WELCOME AND IS CONSIDERED DESIRABLE. THE LIFTING OF FMS SANCTIONS BY THE USG WAS CITED AS A POSITIVE USG ACTION TOWARD ECUADOR THAT HAD IMPROVED THE ATMOSPHERE AND PROSPECTS FOR TALKS ON THE TUNA PROBLEM. END SUMMARY.

2. AMBASSADOR BREWSTER, ADCM AND POLCOUNS MET WITH AMBASSADOR RAFAEL GARCIA VELASCO, LEGAL ADVISOR, FONOFF, AND MINISTER JOSE AYALA LASSO, DIRECTOR GENERAL TERRITORIAL SOVEREIGNTY, OVER LUNCH ON AUGUST 7. GARCIA AND AYALA WERE WELL INFORMED OF THE DEPARTMENT'S DISCUSSION WITH AMB CARDENAS AND, WHEN WE GAVE THEM SET OF PROPOSED PRINCIPLES, GARCIA COMMENTED THAT HE HAD ALREADY RECEIVED THEM FROM CARDENAS. THEY MADE CLEAR THEY WERE SPEAKING INFORMALLY AND THAT THE GOE WOULD NOT HAVE AN OFFICIAL RESPONSE TO OUR TUNA INITIATIVE UNTIL NEXT WEEK. GARCIA AND AYALA ADVANCED TENTATIVELY THE FOLLOWING GOE POSITIONS:

3. GOE VIEWS ON TEXT AND PRINCIPLES. GARCIA EXPRESSED VIEW THAT SET OF PRINCIPLES ARE A STEP BACKWARD FROM THE PROPOSAL AMBS MORRE AND CLINGAN TABLED IN QUITO FEBRUARY OF THIS YEAR. THE GOE UNDERSTANDS THE VALUE OF AN INFORMAL EXCHANGE OF VIEWS AND IS WILLING TO MEET IN OCTOBER, BUT INSISTS THAT ANY DISCUSSIONS MUST BE ON THE BASIS OF ARTICLE 53. THE GOE DOES NOT WANT PARALLEL DISCUSSIONS. A STRUCTURE MUST FIRST BE ESTABLISHED ON THE BASIS OF ARTICLE 53 OUT OF WHICH SPECIFIC PROBLEMS CAN BE RESOLVED, I.E., TUNA. GARCIA AND AYALA AGREED, HOWEVER, THAT TALKS COULD BE EXPANDED TO INCLUDE EASTERN PACIFIC TUNA PROBLEM PROVIDED, OF COURSE, THAT TENOR OF DISCUSSIONS CONSISTENT WITH THOSE ON ARTICLE 53.

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4. INVITATIONS TO INDIVIDUALS OR GOVERNMENTS. IN ORDER TO PRESERVE THE INFORMAL NATURE OF THE TALKS, THE GOE WILL PREFER THAT INVITATIONS BE EXTENDED TO INDIVIDUALS.

5. CHAIRMAN OF TALKS. THE GOE WILL HAVE TO CONSULT WITH PERU AND CHILE PRIOR TO A FINAL DETERMINATION ON THIS QUESTION. THEY ACKNOWLEDGED THE EXPERTISE OF GALINDO -

POHL IN LOS MATTERS. IF A CHAIRMAN IS NAMED, THE GOE WOULD PREFER THAT HE NOT BE INVITED BY ZULETA OF THE UN, SINCE THIS, THEY THOUGHT, WOULD SIMPLY INJECT UNNECESSARY INTERMEDIARY INTO SITUATION. THE QUESTION OF NAMING THE CHAIRMAN PRIOR TO THE MEETING OR AT ITS BEGINNING HAS NOT YET BEEN RESOLVED WITHIN THE GOE.

6. CONSULTATIONS WITH CHILE AND PERU. GARCIA AND AYALA ASKED WHETHER WE HAD KEPT CHILE AND PERU AS INFORMED AS ECUADOR ON PLANS FOR THE OCTOBER MEETING. WE REPLIED THAT WE WERE NOT CERTAIN BUT WOULD ENDEAVOR TO FIND OUT. THE ECUADOREANS ALSO SUGGEST THAT MOORE AND/OR CLINGAN VISIT THOSE COUNTRIES IN CONJUNCTION WITH QUITO VISIT IN EARLY SEPTEMBER.

7. VISIT OF AMBS MOORE AND CLINGAN. GARCIA AND AYALA, REPEATING WHAT HAD BEEN TOLD US EARLIER, STATED "WE ARE NOT ASKING AMBS MOORE AND CLINGAN TO VISIT QUITO BUT SHOULD THEY COME WE BELIEVE DISCUSSIONS COULD BE VERY USEFUL." THEY WERE AWARE THAT AMBS MOORE AND CLINGAN TENTATIVELY PLANNING TO COME TO ECUADOR THE FIRST WEEK OF SEPTEMBER.

8. NECESSITY OF RESOLVING THE PROBLEM PRIOR TO THE NEXT TUNA SEASON. AMBASSADOR BREWSTER STRESSED THE NECESSITY OF REACHING SOME KIND OF ACCORD TO AVOID PROBLEMS DURING THE NEXT TUNA SEASON SIMILAR TO THOSE THAT OCCURRED THIS YEAR. GARCIA AND AYALA AGREED FULLY, AND A NUMBER OF ALTERNATIVES WERE DISCUSSED. THEY RECOGNIZE THAT THERE ARE JINGOISTIC VOICES FROM SOME QUARTERS IN THE US (I.E., "REMEMBER THE MAYAQUEZ") BUT ARE HEARTENED BY THE INCREASING POSSIBILITY OF THE US ADOPTING A 200-MILE ECONOMIC ZONE, WHICH THEY BELIEVE WOULD STRENGTHEN THE ECUADOREAN JURIDICAL POSITION. THEY STRESSED THAT PROBLEMS COULD BE AVOIDED
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NEXT YEAR ONLY BY THE GOODWILL OF BOTH COUNTRIES AND ARE HOPEFUL THAT THE US WILL BE ACTIVE IN PREVENTING ACTIONS THAT COULD RESULT IN AN INCIDENT.

9. WAIVER OF BAN ON FMS. THE ECUADOREANS EXPRESSED THEIR APPRECIATION FOR THE LIFTING OF SANCTIONS ON FMS SALES AND CREDITS; AND SAID THEY REGARDED THIS AS AN EXAMPLE OF THE GOODWILL AND INTENT OF THE US TO IMPROVE RELATIONS WITH ECUADOR. SPECIFICALLY, THEY THOUGHT IT IMPROVED PROSPECTS FOR ATMOSPHERE OF PROSPECTIVE FISHERIES TALKS, AND SAID THEY PLANNED TO SO STATE TO PERU AND CHILE.

10. COMMENT AND ACTION REQUESTED: AS NOTED ABOVE, GOE VIEWS ARE STILL TENTATIVE AND A FORMAL REPLY CAN BE EXPECTED SOMETIME NEXT WEEK. IT IS, NONETHELESS, CLEAR THAT THEY

ARE FOCUSSED ON THE PROSPECTIVE TALKS AND GETTING GEARED
UP FOR THEM. ALSO, THEIR COMMUNICATIONS WITH CARDENAS
HAVE OBVIOUSLY IMPROVED CONSIDERABLY. MEANWHILE, IT WOULD
BE USEFUL TO KNOW WHAT WE CAN TELL GOE HERE ABOUT STATE
OF US CONSULTATIONS WITH CHILE AND PERU ON THIS SUBJECT
AND WHETHER THERE IS ANY PROSPECT OF VISIT BY MOORE AND/OR
CLINGAN TO LIMA AND SANTIAGO IN CONJUNCTION WITH QUITO TRIP.
FINALLY, WE WERE INTERESTED TO HEAR GARCIA AND AYALA
VOLUNTEER VIEW THAT FMS WAIVER BODED WELL FOR FISHING TALKS.
BREWSTER

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